

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 INRE-00 SSO-00 NSCE-00

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INFO AMEMBASSY ANKARA

AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VALLETTA

AMEMBASSY LISBON

USMISSION NATO

C O N F I D E N T I A L GENEVA 4824

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJ: CSCE: EC-NINE SUGGEST COMPROMISE OFFER TO MALTA

1. UK, SPEAKING FOR EC-NINE, INFORMED MEDITERRANEAN NATO CAUCUS JUNE 23 THAT THE NINE WERE CONSIDERING A "PRE-NEGOTIATED" PACKAGE DEAL WITH MALTA. AS NOW ENVISAGED, THE MALTESE WOULD, IN RETURN FOR A BROADLY PHRASED OBLIQUE REFERENCE TO "CONTINUITY OF THE MULTILATERAL PROCESS" IN THE MEDITERRANEAN DECLARATION, BE ASKED:

- A) TO AGREE TO A DROP THEIR OBJECTIONABLE PROPOSED NEW OPERATIVE PARAGRAPH;
- B) TO GIVE ASSURANCES THAT THERE WILL BE NO OBJECTIONABLE MALTESE PROPOSALS AT STAGE III; AND

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- C) "IDEALLY," AS THE UK REP PUT IT, TO DROP ALSO THEIR

PROPOSAL TO INVITE NON-PARTICIPATING MEDITERRANEAN STATES TO
STAGE III.

THE UK NOTED THAT THEIR MOST RECENT CONTACTS WITH THE
MALTESE SUGGEST THAT SOME SUCH INITIATIVE WILL HAVE TO
COME FROM THE NINE IF THE PRESENT DEADLOCK IS TO BE
BROKEN, BUT THAT, WHEN MADE, IT MAY HAVE A "GOOD
CHANCE" OF SUCCESS.

2. THE UK THEN EXPLAINED THAT THE EC-NINE DELEGATIONS
ARE CURRENTLY CONSIDERING THE FOLLOWING THREE ALTERNATIVE
FORMULATIONS FOR THE MEDITERRANEAN DECLARATION WHICH
MIGHT BE OFFERED TO THE MALTESE ON THIS BASIS:

A) TO ADD THE PHRASE MARKED IN BRACKETS TO THE LAST
PREAMBULAR PARAGRAPH, WHICH WOULD THEN BEGIN AS
FOLLOWS:

BEGIN TEXT: NOTING WITH APPRECIATION THE INTEREST
EXPRESSED BY THE NON-PARTICIPATING STATES IN THE
BEGIN BRACKETS MULTILATERAL PROCESS INITIATED
BY END BRACKETS THE CONFERENCE ETC. END TEXT.

B) TO ADD THE PHRASE MARKED IN BRACKETS IN THE FIRST
OPERATIVE PARAGRAPH, AS FOLLOWS: BEGIN TEXT: TO
PROMOTE THE DEVELOPMENT OF GOOD NEIGHBORLY RELATIONS
WITH THE NON-PARTICIPATING MEDITERRANEAN STATES,
BEGIN BRACKETS IN CONNECTION WITH THE MULTILATERAL
PROCESS INITIATED BY THE CONFERENCE, AND END BRACKETS
IN CONFORMITY ETC. END TEXT.

C) TO ADD BRACKETED PHRASE TO WHAT IS NOW THE
LAST OPERATIVE PARAGRAPH; BEGIN TEXT: TO PRO-
MOTE FURTHER CONTACTS AND COOPERATION WITH THE
NON-PARTICIPATING MEDITERRANEAN STATES, BEGIN
BRACKETS IN CONNECTION WITH THE MULTILATERAL
PROCESS STARTED BY THE CONFERENCE AND END
BRACKETS IN OTHER RELEVANT FIELDS ETC.
END TEXT.

3. OF THESE THREE ALTERNATIVES THE UK CONSIDERS THE
FIRST TOO WEAK TO BE ACCEPTABLE, THE LAST POSSIBLY TOO
STRONG. (THE EC-NINE EXPERTS HAD ALREADY TENTATIVELY
REJECTED A FURTHER ALTERNATIVE OF PLACING A SIMILAR REF-
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ERENCE TO THE "MULTILATERAL PROCESS INITIATED BY THE
CONFERENCE", IN THE SECOND OPERATIVE PARAGRAPH AS TOO
FAR-REACHING IN ITS IMPLICATIONS.) THE EC-NINE DELE-
GATION HEADS NOW PLAN TO CONSIDER THESE OPTIONS AND TO
REACH A DECISION JUNE 25, AND THEN WILL CONSULT OTHER NATO
DELEGATIONS.

4. COMMENT: WE BELIEVE WE SHOULD NOT DISCOURAGE THE NINE

FROM THIS EFFORT, AND, UNLESS INSTRUCTED OTHERWISE,
THINK WE CAN SUPPORT EITHER ALTERNATIVES A) OR B). WE HAVE
GREATER RESERVATIONS AS TO ALTERNATIVE C) WHICH SOUNDS TOO
MUCH LIKE A MANDATE FOR A SEPERATE MEDITERRANEAN FOLLOW-
UP. WE ALSO PROPOSE TO NOTE THAT:

- A) WE WOULD HAVE DIFFICULTY IN GOING BEYOND THE
LIMITS OF THIS SUGGESTED COMPROMISE;
- B) THAT WE HOPE THAT THE "PRE-NEGOTIATIONS" INVOLVED
IN SUCH AN EC-NINE EFFORT COULD BE HELD SOON, SINCE
THE ALLIANCE WOULD NEED TIME TO CONSIDER ALTERNATIVE
STEPS IF THIS INITIATIVE SHOULD NOT SUCCEED; AND
- C) THAT, IN ANY CASE, WE ARE UNABLE TO ACCEPT NON-
PARTICIPATING STATES' ATTENDANCE AT STAGE III.

5. ACTION REQUESTED: THE DEPARTMENTS CONCURRENCE OR
COMMENTS WOULD BE MOST HELPFUL BY COB JUNE 25.
DALE

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